RESOLUTION NO. 06-399

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF BLACK DIAMOND, KING COUNTY, WASHINGTON AUTHORIZING THE MAYOR TO EXECUTE THE INTERLOCAL AGREEMENT FOR FIRE PROTECTION AND RELATED EMERGENCY SERVICES BETWEEN KING COUNTY FIRE PROTECTION DISTRICT NO. 44 AND THE CITY OF BLACK DIAMOND

WHEREAS, the City and King County Fire Protection District No. 17 ("District 17") entered into an agreement dated the 3rd day of October 2002; and

WHEREAS, the District 17 Agreement authorized the City to provide fire prevention, education, suppression and emergency medical care service (collectively "Fire Department Services") for the property and citizens within District 17; and

WHEREAS, the City has provided Fire Department Services pursuant to the terms of the District 17 Agreement for over 3 years, and has found that there is a need to provide additional staffing in order to maintain an acceptable response time; and

WHEREAS, King County Fire Protection District 44 has a substantially larger staff than the City, and believes that the economies of scale that would arise by it serving the City and District 17 service areas would allow it to provide better response times to the City and District 17, at a cost that is less than or equal to what it is currently costing the City and District 17 to provide the current level of service; now, therefore

BE IT RESOLVED that the Mayor is hereby authorized to enter into the Interlocal Agreement for Fire Protection and Related Emergency Services, substantially in the form attached as Exhibit A;

BE IT FURTHER RESOLVED that the Mayor is authorized to make minor changes to said Agreement in order to take into account scrivener's corrections or administrative matters that do not affect the substance of the Agreement and are within his authority as the City's Chief Administrative Officer.

ADOPTED by the City Council at an open public meeting held on the 6th day of April, 2006.

________________________________________
Howard Botts, Mayor

Attest:

[Signature]

Cris Kandior, City Clerk
INTERLOCAL AGREEMENT FOR FIRE PROTECTION
AND RELATED EMERGENCY SERVICES
BETWEEN
KING COUNTY FIRE PROTECTION DISTRICT NO. 44
AND THE CITY OF BLACK DIAMOND

1. **Date and Parties.** This interlocal agreement ("ILA"), for reference purposes only, is dated the 14th day of April, 2006 ("Effective Date"), and is entered into by and between KING COUNTY FIRE PROTECTION DISTRICT NO. 44, herein referred to as "District 44," and the CITY OF BLACK DIAMOND, herein referred to as the "City."

2. **Authority.**

   2.1 The ILA is entered into by the City under the authority of RCW 35A.11.040 as authorized by the City Council on the 6th day of April, 2006 by the adoption of Resolution No. 399.

   2.2 The ILA is entered into by District 44 under the authority of RCW 52.12.031 as authorized by its Board of Commissioners on the 28th day of March, 2006 by the adoption of Resolution No. 405 2006.

   2.3 The ILA is intended to comply with the provisions of the Interlocal Cooperation Act as set forth RCW Chapter 39.34, which also provides additional authority for the contracting parties to enter into the ILA.

3.1 The City and King County Fire Protection District No. 17 ("District 17") entered into an agreement dated the 3rd day of October 2002, a true and correct copy of which is attached hereto as Exhibit 1 and by reference incorporated herein ("District 17 Agreement"). The District 17 Agreement authorized the City to provide fire prevention, education, suppression and emergency medical care service (collectively "Fire Department Services") for the property and citizens within District 17.

3.2 The City has provided Fire Department Services pursuant to the terms of the District 17 Agreement for over 3 years, and has found that there is a need to provide additional staffing in order to maintain an acceptable response time.

3.3 District 44 has a substantially larger staff than the City, and believes that the economies of scale that would arise by it serving the City and District 17 service areas would allow it to provide better response times to the City and District 17, at a cost that is less than or equal to what it is currently costing the City and District 17 to provide the current level of service.

3.4 It is the intent of the parties to enter into an interlocal agreement that would allow District 44 to provide on behalf of the City and District 17 the Fire Department Services contemplated by the District 17 Agreement.

4. ILA Term.

4.1 The term of the ILA shall commence on the Effective Date, and shall remain in effect until terminated by operation of law, or in accordance with paragraphs 4.2-4.5.

4.2 If the ILA is still in full force and effect at the time the District 17 Agreement is terminated, then this ILA shall no longer apply to the District 17 service area. In that event the parties hereto will meet to discuss the effect of the District 17 Agreement and determine what amendments to the ILA, if any, are appropriate for the service to be provided, and the cost of such service, as a result of the exclusion of the District 17 service area.

4.3 The ILA may be terminated by District 44 if the City fails to timely make payments required under the ILA terms. District 44 may seek specific performance of the ILA or such other equitable relief as may be deemed appropriate by the arbitrator.
4.4 The City may terminate the ILA if District 44 fails to provide the services required to be provided as set forth in the ILA. The City may seek specific performance of the ILA or such other equitable relief as may be deemed appropriate by the arbitrator.

4.5 Either party may terminate this ILA, but the effective date for termination shall be the 1st day of the calendar year that is at least 1095 days from the date that the written notice of intent to terminate is provided to the other party. The parties may agree, by subsequent written addendum to this ILA, to an earlier termination date.

4.6 If either party seeks to terminate the ILA pursuant to either paragraph 4.3 or 4.4, then they must first give the other party thirty (30) days notice of the intent to terminate and the reasons therefor. If the other party disputes the legitimacy of the grounds for termination under the terms of the ILA, then the ILA shall not terminate until such time as the dispute resolution process of paragraph 26 has been completed. If the matter proceeds to arbitration and arbitrator determines the grounds for termination are valid then the ILA shall terminate thirty (30) days from the date of the arbitrator's decision.

5. Services to be Provided by District 44 - Generally.

5.1 District 44 shall provide all of the services to the District 17 service area as are required to be provided by the City under the terms of the District 17 Agreement.

5.2 District 44 will provide to the City, and to the people and property within the City limits, the services provided within District 44's current service area, which includes fire suppression, emergency medical services, hazardous materials incident response, administrative services and dispatching services as further elaborated below. For ease of reference, where the ILA states that service is being provided to the City, it shall include the area that the City is obligated to provide service pursuant to the terms of the District 17 Agreement.

6. Dispatch Services.

6.1 Dispatch services shall be provided by District 44 through contract with Valley Communications. The fee for this service is included in the cost of service set forth in paragraph 14 below.

7. Fire Suppression Services.

7.1 District 44 shall provide the same fire suppression services it provides elsewhere in District 44 service area, subject to the staffing requirements and equipment requirements set forth below.
8. **Fire Prevention Services.**

8.1 District 44 will provide fire prevention and education services to the City and to the property owners, residents and businesses within the City. District 44 will provide a minimum of one full-time Public Education/Prevention specialist to assist in providing this service. This person is in addition to the current District staffing in District 44’s Prevention Division.

8.2 It is anticipated that the City and District 44 will develop an implementation plan that will highlight the priority events for the City, and District 44 will then prioritize its staffing attention to accommodate that priority scheduling. It is assumed that District 44, will, throughout the year, receive from residents, property owners, and/or business people within the City, requests for other prevention and education services and District 44 will accommodate those requests, as staffing allows, as it would do under similar circumstances for requests within District 44 service area.

9. **Emergency Medical Services.**

9.1 District 44 will provide emergency medical service at a BLS level of service through the use of EMT certified personnel. In the event a private ambulance unit is needed for patient transport and it is not available, or the anticipated delay in arrival by the private transport would be, in the opinion of District personnel, detrimental to the patient’s health and welfare, District 44 will transport the patient in a District aid car. Advance life support will be provided by King County Medic One.

10. **Staffing for Emergency Medical Services and Fire Suppression Services.**

10.1 District 44 shall provide a minimum staffing level within the City service area, at a City facility, a minimum of two (2) on duty personnel twenty-four hours a day, seven days per week. This shall be referred to as the minimum staffing level.

10.2 It is intended that the minimum staffing level will be met by a combination of career and volunteer personnel. However, District 44, if necessary to meet the minimum staffing level, shall use overtime career personnel at no additional cost to the City. There shall be a minimum of two (2) career personnel from 0600 hours to 1800 hours each day. It is anticipated that there would be a minimum of two (2) volunteer personnel from 1800 hours to 0600 hours each night. Each day there shall be at least one (1) career personnel stationed within the City with a rank no lower than lieutenant.

10.3 The minimum staffing shall provide on duty personnel with the qualifications necessary to meet the emergency service level of service set forth in paragraph 9.1.
10.4 The City and District shall periodically review staffing level needs in order to take into account needed levels of service for the City as its population and commercial base increases.


11.1 All administrative services currently performed by District 44 for District operations shall also be performed relating to the services provided to the City pursuant to the terms of the ILA.


12.1 District 44 shall provide operational level hazardous materials response capabilities at the same level currently provided to its service area, either by District employees, or by contract. The service to be provided by District 44 does not include clean up, remediation or cost recovery from hazardous materials.


13.1 The ILA does not provide for Fire Marshal services, which includes fire investigation services. District 44 will provide, upon request from the City a copy of any investigation report it creates and will cooperate with the City and its investigators during the course of any and all fire investigations within the City. If the parties subsequently decide that the ILA shall provide for Fire Marshall services, then they shall execute an addendum to the ILA to provide for the appropriate terms and conditions.


14.1 The City shall pay to District 44 the sum of Five Hundred Eighty Five Thousand Dollars ($585,000.00) per calendar year, with the fee for calendar year 2006 being prorated. Provided, for calendar year 2006 only, there shall be a seventy seven thousand nine hundred dollar ($77,900.00) credit toward the first payment to take into account the operational ramp up period.

14.2 The fee for services for each calendar year shall be paid in equal installments, with the first payment due no later than May 15\textsuperscript{th} of the calendar year in which services are provided, and the second payment due no later than November 15\textsuperscript{th} in the calendar year in which service is provided. For calendar year 2006, the prorated amount shall be paid one half on May 15\textsuperscript{th} and one half on November 15\textsuperscript{th}.

Emergency Services Agreement
Page 5 of 14   040506
14.3 Commencing with payment due for services in calendar year 2007, the cost of services shall be increased by the percentage increase in the All Urban Consumers Index (CPI-U) (1982-1984=100) for the Seattle-Tacoma-Bremerton area for that period from October to October of each year, commencing with the 2005-2006 cycle, as specified in the Bureau of Labor Statistics, United States Department of Labor, or its successor index. Provided, if the total amount of this increase would be less than the increase attributable to the total costs associated with increases in the cost of labor for services provided to the City, as a result of increases in a collective bargaining agreement taking effect after the effective date of this agreement, then the amount of increase shall be adjusted to take into effect this additional amount.

14.4 If any local, state, or federal requirements are enacted that will significantly increase the responsibilities to be provided by District 44 personnel, then the City, at least thirty (30) days before the effective date of the requirement, will meet with District 44 to discuss the financial impact of the new requirement, and shall adjust the fee to take into account the financial impact, if any.

15. Consultation.

15.1 The Commissioners and the City Council shall meet as frequently as necessary, but no less than once per year, to discuss issues relating to the ILA.

15.2 The Fire Chief shall attend City Council meetings, on an as needed/requested basis in order to keep the City apprised of District activity and to consult with the City Council relative to the level of response times, service and programs being provided by District 44.

15.3 The City shall consult with District 44 regarding any proposed purchases of fire apparatus, as provided for in the ILA, prior to making the decision to purchase the apparatus. It is intended that although the City shall be the ultimate decision-maker with regard to such matters that District 44 will have timely input with regard thereto.


16.1 All personnel associated with performing the services required to be performed by District 44, shall be District 44's responsibility, including managing and training volunteers. District 44 shall only allow personnel properly trained in their respective job duties and functions to perform services required by the ILA.

16.2 District 44 shall accept Angelo Lowrie as a firefighter/EMT and will transfer his employment, as a lateral hire, to District 44. He will commence employment with District 44 as if his date of hire with District 44 was the date he was initially hired by the City.
and his salary and benefits will be determined by the applicable collective bargaining agreement. Attached hereto as Exhibit 2 is a Memorandum of Understanding between District 44 and the authorized representative of its emergency services personnel collective bargaining group agreeing to the terms and conditions of this provision.

16.3 District 44 shall accept Patty Kramlich as a full-time employee. She shall be considered a lateral hire, with her date of hire with District 44, for purposes of determining salary and benefits, being her date of hire with the City. She shall be hired by way of a personal services contract.

16.4 City volunteers shall be allowed to join District 44 as volunteers. If they choose to do so they must complete a District application, but will only be required to pass a background check in order to be accepted. Any City volunteers that were officers will continue to be officers with District 44, but will hold the rank of 1st Lieutenant.

16.5 District 44 shall comply with the employment provisions contained in the District 17 Agreement relative to District 17 personnel, and any services required to be provided to District 17.

16.6 The Fire Chief of District 44 is hereby designated and appointed the Fire Chief for the City for all intents and purposes. The transfer of the administrative authority over the Black Diamond Fire Department and its personnel and equipment shall occur on the Effective Date.

16.7 The transfer of personnel shall occur no later than June 5, 2006.


17.1 The City has two fire stations; Station 98 and Station 99. It is intended that Station 98 will be staffed 24 hours per day, seven days per week, and Station 99 will respond with volunteers.

17.2 If the City builds another Fire Station in the downtown Black Diamond area to replace Station 99, or substantially upgrades Station 99 so that full-time staffing and adequate equipment could be quartered at that station, then it is intended that Station 98 would become the all volunteer station and Station 99 would be staffed at all times.

17.3 District 44 shall not have to provide the staffing of City stations until June 5, 2006. However, from the Effective Date until June 5, 2006 District 44 crews shall be on first responder status for the City and for the District 17 service area. The City will retain, at the
City's expense, its employees assigned to the City Fire Department, until June 5, 2006 or such earlier date as the Fire Chief determines he wants to take over full operational control.

18. **Fire Stations – Maintenance.**

18.1. District 44 shall be responsible for grounds maintenance, and normal routine maintenance and repair of all improvements at the Fire Stations, including fixtures and equipment and window and door replacement and repair. Provided, the City shall be responsible for major repairs to the structure, and replacement of the roof, unless the necessity for the repair is a result of the negligence of District 44 or its personnel. In the case of damage caused by the negligence of District 44 or its personnel, District 44 shall be required to repair the damage.

18.2. The parties acknowledge that the City may at some time choose to substantially remodel or replace Station 99. The cost of doing so shall solely be the responsibility of the City. District 44 will however, work cooperatively with the City, without additional charge, to provide input to the City and its chosen design team, on the design and equipping of a new or substantially remodeled station.

19. **Fire Stations – Use and Control.**

19.1. During the ILA term, Stations 98 and Station 99 facilities shall be under the direction and control of District 44, subject to the City’s right, with reasonable notice, to enter the premises to inspect the facilities and equipment, and to otherwise assure compliance with the terms of the ILA and applicable laws and regulations, or to perform work required to be performed by the City pursuant to the ILA terms. The City shall retain ownership of the facilities and the real property upon which they are situated, subject to the terms and conditions of the ILA. Provided, if the City determines to relocate either Station, then District 44’s right to use a facility shall be deemed terminated when the City ceases to authorize the facility’s use for fire services.

20. **Equipment-Rolling Stock**

20.1. The City shall provide, for use by District 44, two engines, one aid car, one brush truck and two support vehicles. District 44 shall provide all other rolling stock necessary to provide acceptable levels of fire suppression services and emergency aid services.

20.2. The parties agree that City Engine 98, City Engine 981 and City Aid unit 98 are the engines and aid car that will be provided by the City to meet the requirements of paragraph 20.1. Each unit will also be equipped by the City with the standard complement of equipment as referenced by NPFA 1901 and WAC 296-305. This equipment shall be replaced at
the City’s expense when the parties agree that the equipment has reached the end of its useful life.

20.3 City Engine 99 will remain at Station 99 for the District’s use, if the District chooses to use City Engine 99. If the City expands Station 99, or builds a new station within the City center to replace Station 99, then City Engine 99 shall be released to the City for disposal as the City deems appropriate. After the Effective Date all City Fire Department rolling stock not mentioned above will be disposed of by the City in such manner as the City deems appropriate.

20.4 All equipment shall be stationed at the fire station that the Fire Chief determines will provide the best coverage for the areas to be served.

20.5 If the City’s growth results in the need for additional rolling stock, such as an engine or special apparatus to serve multiple story buildings, then the City shall be financially responsible for the acquisition of such equipment.

20.6 District 44 shall be responsible for the routine repair and maintenance of all rolling stock.

21. Equipment --Other

21.1 District 44 shall be responsible for providing all other equipment necessary to provide the services contemplated hereunder, except for the equipment to be provided by the City pursuant to the provisions of paragraphs 21.2 and 21.3.

21.2 The City shall provide to District 44 a list of all fire related equipment the City currently owns. District 44 will, within fifteen (15) days from receiving the list, notify the City as to which equipment District 44 could utilize in providing the desired services. The City will then arrange to remove the equipment District 44 chooses not to utilize and District 44 shall be allowed to utilize the remaining City equipment.

21.3 The City equipment to be used by District 44 will be marked as City Equipment, but can be used by District 44 as it deems necessary and appropriate to effectively and efficiently provide service. The City equipment used by District 44 shall remain the property of the City. When District 44 determines that the City equipment has reached the end of its useful life, District 44 shall be responsible for replacing the equipment, and shall return City equipment to the City for further use or disposal. The replacement equipment shall then be the property of District 44.

22.1 The parties shall cooperatively work to create an accurate set of maps for streets and hydrants so that it can be integrated into District 44's mapping system.

22.2 The City will notify District 44 whenever new streets are added to the City transportation network, and when new hydrants are added to the system, or there is a change in status for an existing hydrant.

23. **City Annexations.**

23.1 District 44 shall provide the ILA services to any areas annexed into the City during the ILA term.

23.2 If the annexed area is within the District 17 service area, then there shall be no change in the fee for services provided.

23.3 If the annexed area is not within the District 17 service area then the annual contract rate will be increased according the following procedure. The cost for fire service under the ILA per $1000 of assessed value for the year prior to the year in which the annexation is effective would be determined. This “rate” would then be applied to the newly annexed areas assessed value on the date of annexation. The resulting amount would be the increase in the ILA service fee, and that amount would be prorated for the year in which the annexation occurred.

24. **Compliance with State Law.**

24.1 The City and District 44 shall comply with all applicable laws in carrying out the terms of this agreement, including, but not limited to compliance with the Open Meetings Act.

25. **Insurance.**

25.1 District 44 shall be responsible for insuring all buildings, equipment, furniture and equipment that are included within the scope of this ILA, and shall have the City named as an additional insured with regards thereto.

25.2 The insurance amounts and types shall be the amounts and types used by District 44 for all other property and equipment owned and operated by District 44.

25.3 District 44 shall provide the City with copies of all insurance polices and renewals thereof, showing the policy limits, types and terms, as well as proof that the City is an additional insured with regards thereto.

Emergency Services Agreement
Page 10 of 14  040506
26. Dispute Resolution.

26.1 The parties are committed to working cooperatively in resolving all matters related to ILA implementation and achieving the intent and purpose of the ILA. If a dispute should arise, then the parties agree to meet on an informal basis and try to resolve the matter.

26.2 If the parties are unable to resolve their dispute on an informal basis, then the matter shall mediate the dispute using the services of the Washington Arbitration and Mediations Services (WAMS), with each paying one half of the WAMS fee and the mediator’s fee. The provisions of paragraph 27.3 shall not apply to fees and costs incurred related to mediation.

26.3. Any dispute arising under the ILA that has not been resolved pursuant to the processes set forth in paragraphs 27.1 or 27.2, will be resolved by binding arbitration by a single attorney arbitrator. If the parties cannot agree on the identity of such arbitrator, then either party may apply to the Superior Court of King County for appointment of an arbitrator pursuant to RCW 7.04. The parties shall split equally the arbitrator’s fee and all arbitration expenses. The prevailing party at the arbitration is entitled to its costs and attorney fees, in the arbitrator’s discretion. A judgment may be entered on the arbitrator’s award, pursuant to RCW 7.04. The arbitrator shall include within his/her ruling a statement of the facts found by the arbitrator and the legal principles applied to those facts.

27. Notices.

28.1 Written Notices: All Notices required by the ILA shall be considered properly delivered (1) when personally delivered, or (2) when transmitted by facsimile showing date and time of transmittal, or (3) on the day following mailing, postage prepaid, certified mail, return receipt requested, or (4) one (1) day after depositing in overnight carrier, e.g. Federal Express to:

District: King County Fire Protection District No. 44
32316 148th Avenue S.E.
Auburn, WA 98092
Facsimile: 253-735-0287

With a copy to: Clark Snure
Snure, Rengeimbal & Burke, PLLC
612 South 227th Street
Des Moines, WA 98198
Facsimile: (206) 824-9096
City: City of Black Diamond  
Attention: City Administrator  
P.O. Box 599  
Black Diamond, WA 98010  
Facsimile: (360) 886-2592

With a copy to:  
Loren D. Combs  
McGavick Graves, P.S.  
1102 Broadway, Suite 500  
Tacoma, WA 98402  
Facsimile (253) 627-2247

28. **Indemnification.**

28.1 Each Party shall defend, indemnify, and hold harmless the other Party, its officers, officials, employees, agents, and volunteers from and against any and all claims, injuries, damages, losses or suits, including any attorney fees and legal costs and expenses, arising from its own negligent acts, errors, or omissions in performance of the ILA. Further, each Party shall be responsible for any claims, injuries, damages, losses, or suits, including any attorney fees and legal costs and expenses, arising solely from its own negligent acts, errors, or omissions in performance of the ILA. For the purposes of this indemnification, the Parties specifically and expressly waive any immunity granted under the Washington Industrial Insurance Act, Title 51 RCW. This waiver has been mutually negotiated and agreed to by the Parties. If a court of competent jurisdiction determines that the ILA is subject to RCW 4.24.115, each Party’s obligation to defend, indemnify, and hold harmless the other Party, its officers, officials, employees, agents, and volunteers shall be limited to the extent of each Party’s negligence or the negligence of each Party’s officers, officials, employees, agents, and volunteers. The provisions of this section shall survive the expiration or termination of the ILA.

29. **Integrated Document.**

29.1 This document constitutes the entire agreement of the parties and supersedes any prior agreement or representation of any officer, agent or employee, written or oral, which shall have no effect.

30. **Captions.**

30.1 The captions in the ILA are for convenience of reference only and shall not define or limit any of the terms or provisions hereof.
31. **Governing Law.**

31.1 The ILA shall be governed by and construed in accordance with the laws of the State of Washington.

32. **Severability.**

32.1 The invalidity or unenforceability of any particular provision of the ILA shall not affect the other provisions hereof, and the ILA shall be construed in all respects as if such invalid or unenforceable provisions were omitted.

33. **Time of the Essence.**

33.1 The time for performance of the parties hereunder is of the essence of the ILA.

34. **Binding Effect.**

34.1 The ILA and the terms, covenants, benefits and duties set forth herein shall inure to the benefit of and be binding upon the parties, their heirs, successors, legal representatives and assigns of each of the parties.

35. **No Waiver.**

35.1 No waiver of any default under the ILA shall constitute or operate as a waiver of any subsequent default hereunder, and no delay, failure or omission in exercising or enforcing any right, privilege or option under the ILA shall constitute a waiver, abandonment or relinquishment thereof or prohibit or prevent any election under or enforcement or exercise of any right, privilege or option hereunder.

36. **Recording ILA.**

36.1 In accordance with RCW 39.34.040 the parties acknowledge the ILA, upon execution, will be recorded with the King County Recorder’s Office.

37. **No Third Party Beneficiary**

37.1 The ILA is entered into for the benefit of the parties to the ILA only and shall confer no benefits, direct or implied, on any third persons.

38.1 It is intended that the emergency services to be provided pursuant to the terms of the ILA are services provided pursuant to the Public Duty Doctrine, and no special duty as to emergency services beyond that doctrine is created by the ILA.

CITY OF BLACK DIAMOND

Howard Botts, Mayor

ATTEST:

Cris Kandior, City Clerk

KING COUNTY FIRE PROTECTION DISTRICT NO. 44

James Farrell, Chair

Board of Commissioners

Gregory M. Smith, Fire Chief

Approved as to form:

Loren D. Combs
City Attorney

Emergency Services Agreement
Page 14 of 14  040506